

# Local Government Association Briefing

## Improving Education Standards

House of Commons

29 November 2018



### KEY MESSAGES

- All children deserve access to the best possible education and the best way to achieve this is through council-maintained schools with locally set and agreed budgets that can be adapted to meet local needs.
- Data shows that council-maintained schools receive better Ofsted ratings, and improve more quickly, than academy schools. Analysis undertaken for the LGA by Angel Solutions, an independent consultancy found that ninety-one per cent of maintained schools are now rated as either good or outstanding.<sup>i</sup>
- The Government should take advantage of councils' position in the community in order to give them a clear and strategic role in school improvement and holding schools to account for education standards.
- Councils know their local schools best and are uniquely placed to offer up to date local knowledge. Local government must be empowered to help all schools improve where necessary, including academies and free schools. Councils should also have a clear role in decisions on the location of new academies and free schools.
- We were pleased that the Government recognised the work of local government to deliver an excellent education to all children and young people with the July 2017 announcement that an additional £1.3 billion would be allocated to schools during 2018-19 and 2019-20. This means that no school will lose out under the new National Funding Formula (NFF).
- We also welcome the Chancellor's commitment of £400 million for schools in England this year to spend on equipment and facilities, announced in the Budget last month.
- The NFF will see the budgets of 22,000 schools being set in Whitehall, rather than in local areas.<sup>ii</sup> We are pleased that until 2020 at least, councils and schools will retain some flexibility to agree a slightly different allocation to reflect local needs and circumstances.
- We are also concerned that the introduction of the NFF, combined with changes to High Needs Funding, will exacerbate existing shortfalls in funding to support children and young people with SEND.

# Briefing

## **BACKGROUND INFORMATION**

### **School provision and oversight**

Data shows that council-maintained schools receive better Ofsted ratings, and improve more quickly, than academy schools. Analysis undertaken for the LGA showed that ninety-one per cent of maintained schools are now rated as either Good or Outstanding.

Everyone wants their child in a school where they can be happy, safe and reach their full potential. Since 2010, councils have created an extra 800,000 new places. The Government's school capacity figures for 2016/17 demonstrate that councils have an excellent track record of fulfilling their statutory duty to ensure every child has a school place available to them.<sup>iii</sup> Councils and schools work extremely hard to try and ensure that as many pupils as possible are allocated their first preference.<sup>iv</sup> If we are to meet the demand for school places, councils should be given back the powers to open new maintained schools and existing academy schools should expand where required.

The Government should take advantage of councils' unique position in the community, to give them a clear and strategic role in school improvement and holding schools to account for education standards. Local government must be recognised as an improvement partner. This means being empowered to help all schools improve where necessary, including academies and free schools. We have also called for councils to have greater powers over school places and a say on where new schools are built.

### **Schools funding**

The funding pressures facing schools are well known, with teacher and parent-led campaigns continuing to receive extensive coverage in the media. The Institute for Fiscal Studies estimates schools will see a real terms cut of 4.6 per cent in schools funding between 2015 and 2019.<sup>v</sup> Given these funding pressures, it is vital that schools and councils are given certainty over future funding, to help them better plan for the spending pressures they face.

We welcome the Chancellor's commitment of £400 million for schools in England this year to spend on equipment and facilities, announced in the Budget last month. While a small amount of additional schools capital funding is welcome, the Government must go much further and replace the existing highly fragmented school capital funding system with a single local funding pot, bringing together existing programmes to create additional places, and rebuild, maintain and repair schools.

We support the principle of a NFF to ensure fairness of funding between different areas. However, we remain concerned that the NFF, which came into effect in April, will not address the significant budgetary pressures that schools are currently experiencing. As the new funding system takes shape, councils have a key role to play in helping schools with the transition. The current local flexibility allowed under the 'soft' implementation of the new NFF formula must continue beyond 2020 to allow councils to work with schools locally make sure that it addresses local needs and priorities.

Local government leaders are supportive of the national funding formula but are clear that setting 22,000 school budgets on a 'one size fits all' national formula decided remotely in Whitehall will not work. Councils know and work closely with their local schools and they are uniquely placed with up to date local knowledge to ensure funding is distributed fairly. They must retain some flexibility to agree with schools a slightly different allocation of funding from that dictated by the national formula if that produces better outcomes for schools and pupils.

Councils are particularly concerned about the proposed changes to high needs funding which will reduce council and school flexibility to make additional funding available where there are rising demand pressures for special educational needs and disability (SEND)

support. Since 2014 the number of children and young people with statements or Education, Health and Care Plans (EHC) increased by 21.1 per cent, from 237,111 to 287,290.<sup>vi</sup> The proportion of pupils with SEND who attend special schools has increased from 5.6 per cent in 2012 to 8.5 per cent in 2016.<sup>vii</sup>

### **High needs funding**

Councils are particularly concerned about the proposed changes to high needs funding which will reduce council and school flexibility to make additional funding available where there are rising demand pressures for special educational needs and disability (SEND) support.

The proportion of pupils with SEND who attend special schools has increased from 5.6 per cent in 2012 to 8.8 per cent in 2017 and the proportion in independent schools has moved from 4.5 per cent to 6.5 per cent.<sup>viii</sup> By their very nature, these places are more expensive than mainstream provision.<sup>ix</sup> Since the Children and Families Act became law in 2014, the number of children and young people with statements or EHC plans increased by 21.1 per cent from 237,111 to 287,290.<sup>x</sup> The number of children being educated at home has been increasing.

If councils do not receive sufficient funding to cover high cost SEND, they will not have the resources to allocate extra funds to highly inclusive schools that take higher than average numbers of pupils with additional needs. Equally, mainstream schools may find it difficult to accept or keep pupils with SEND because they cannot afford to subsidise the provision from their own budgets, as they are already under significant pressure.

### **Music provision in schools**

We have concerns about the provision of music lessons in schools. In the summer the Government announced that it would fully fund the pay rise for all classroom teachers, however this will not apply to centrally employed teachers (CETs), the majority of which provide music tuition. These are teachers employed directly by councils.

We are asking that the Government clarifies that it will meet the cost of the additional 1 to 2.5 per cent salary rise for CETs – estimated to be £5.5 million – which councils will not have budgeted for.<sup>xi</sup> Councils children's services already face a £3 billion funding gap by 2025.

### **Early help**

Recent LGA analysis shows that the Government's Early Intervention Grant has been cut by almost £600 million since 2013, and is projected to drop by a further £183 million by 2020.<sup>xii</sup> Without this funding, councils have found it increasingly difficult to invest in early help services as resources are taken up by the provision of urgent support for the rising numbers of children and families already at crisis point. This is perhaps most starkly illustrated by the closure of 365 children's centres<sup>xiii</sup> since 2012 as local authorities are forced to make difficult decisions about the way in which they deliver these services.

- 
- <sup>i</sup> Angel Solutions on behalf of LGA, [www.local.gov.uk/academy-maintained-schools](http://www.local.gov.uk/academy-maintained-schools)
- <sup>ii</sup> LGA media release, July 2018 <https://www.local.gov.uk/about/news/councils-improve-school-faster-academy-chains>
- <sup>iii</sup> Department for Education, School capacity: academic year 2016 to 2017  
<https://www.gov.uk/government/statistics/school-capacity-academic-year-2016-to-2017>
- <sup>iv</sup> LGA media release, April 2018 <https://www.local.gov.uk/about/news/councils-respond-number-children-securing-first-choice-primary-school-places-0>
- <sup>v</sup> Reported in: 'School funding in England will have fallen nearly 5% in real terms by 2019, says IFS', The Independent, 18 July 2017
- <sup>vi</sup> <https://www.gov.uk/government/statistics/statements-of-sen-and-ehc-plans-england-2017>
- <sup>vii</sup> <https://www.gov.uk/government/statistics/special-educational-needs-in-england-january-2016>
- <sup>viii</sup> <https://www.gov.uk/government/statistics/special-educational-needs-in-england-january-2017>
- <sup>ix</sup> <https://www.gov.uk/government/statistics/special-educational-needs-in-england-january-2016>
- <sup>x</sup> <https://www.gov.uk/government/statistics/statements-of-sen-and-ehc-plans-england-2017>
- <sup>xi</sup> <https://www.local.gov.uk/about/news/music-lessons-under-threat-unless-government-fully-funds-pay-rise>
- <sup>xii</sup> <https://www.local.gov.uk/about/campaigns/bright-futures/bright-futures-childrens-services/bright-futures-our-vision-youth-3>
- <sup>xiii</sup> Parliamentary question, 06 December 2016