

# COVID-19 Workforce Survey

Research Report

Relating to the week ending 14 January 2022



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# Summary

## Background

This report is part of a series of surveys of all councils in England and Wales, collecting key workforce data on how the sector is responding to COVID-19. An online survey was emailed to heads of human resources, or a nominated contact, in councils from England and Wales. The data requested related to the week ending the preceding Friday. The intention is that this collection is the single national source through which such data is gathered, and it will, as appropriate, be shared with government departments and others in addition to providing comparator information for councils.

This report relates to the survey sent out on 19 January 2022 and covers the week ending 14 January 2022. The overall response rate was 42 per cent and covered around a third of the total workforce.

## Key findings

- Of councils with unavailable staff, two-thirds (66 per cent) were unavailable because of non-COVID related sickness (or four per cent of all staff). Twenty-five per cent were unavailable because confirmed/suspected COVID (one per cent of all staff).
- There were 1,914 members of staff reported in the survey who were absent with symptoms that could be classified as long COVID. Just over nine out of 10 of these (93 per cent) had been off work for less than six months.
- When asked whether individual services had enough staff to run them normally or not, the top three worst affected areas were adult social care (directly employed), with 74 per cent of councils reporting some level of disruption, schools with 70 per cent reporting some level of disruption, and children's services, 58 per cent of whom reported some level of disruption.
- When asked to assess the council overall, in terms of whether they had enough staff to run services normally or not, 53 per cent of councils reported they were not operating normally.
- Forty per cent of councils said there was a moderate risk that workforce capacity may negatively affect the council's ability to deliver services. Eleven per cent said there was a high risk.

## Introduction

Councils face significant challenges due to the COVID-19 pandemic, trying to support vulnerable people, their wider communities and businesses. It has required a joined-up approach between government departments, health agencies, local resilience fora and national agencies like the Local Government Association (LGA), all working with and through councils. The LGA and the National Association of Regional Employers (the collective body comprising all the regional employers organisations) joined forces to coordinate an approach to workforce data collection in the sector.

To provide councils with the intelligence to compare progress effectively and plan locally, regionally and nationally, a workforce survey was sent out to all heads of human resources in England. Findings from the survey give councils a stronger position to build capacity in partnership with others; help the LGA and associations understand the workforce situation in authorities and give them the evidence needed to ask government for support and resources; and help shape government thinking as we emerge from lockdown.

## Methodology

On 19 January 2022, the LGA's Research and Information Team sent an online survey to all heads of human resources in England and Wales, or their nominated contact (a total of 355 councils). The survey was in the field for four weeks. A total of 150 councils responded, which is a response rate of 42 per cent.

**Table 1** and **Table 2** provide a breakdown of responses by authority type and region. Whilst these results should strictly be taken as a snapshot of the views of this group of respondents, rather than representative of all heads of human resources, this level of response means that the results are likely to provide a good indication of the position of the sector more widely.

Type of authority	Total number	Number of responses	Response rate %
District	181	69	38
County	24	14	58
London borough	33	13	39
Metropolitan district	36	18	50
Unitary	59	29	49
Wales	22	7	32
All	355	150	42

**Table 2: Response rate by region**

Region	Total number	Number of responses	Response rate %
Eastern	50	32	64
East Midlands	39	14	36
London	33	13	39
North East	12	8	67
North West	41	15	37
South East	70	24	34
South West	33	9	27
Wales	22	7	32
West Midlands	33	9	27
Yorkshire and Humber	22	19	86

**Technical notes**

- Where tables and figures report the base, the description refers to the group of people who were asked the question. The number provided refers to the number of respondents who answered each question. Please note that bases vary throughout the survey.
- Throughout the report percentages in figures and tables may add to more than 100 per cent due to rounding.

## COVID-19 Workforce Survey: week ending 14 January 2022

This section contains analysis of the full results from the survey.

### Size of local authority workforce

The total headcount for those councils that responded summed to 414,192 on 14 January 2022. The headcount figure includes all permanent, fixed-term, temporary and casual staff.

	<b>Headcount</b>
County	105,762
District	31,727
London borough	39,002
Metropolitan borough	98,853
Unitary	86,522
Wales	52,326
<b>All councils</b>	<b>414,192</b>
English single tier	224,377

Base: all respondents (144 councils – 14 counties, 64 districts, 13 London boroughs, 18 metropolitan boroughs, 28 English unitaries, 59 English single tier, seven Welsh unitaries)

## Unavailable for work

Councils were asked to indicate the number of staff that were unavailable for work in the week ending 14 January 2022. Of councils that answered the question, 137 (95 per cent) reported that they had at least one member of staff unavailable.

In total there were 22,862 staff unavailable for work in responding authorities in the week ending 14 January, six per cent of their current workforce. The median number of staff unavailable for work was 58 per authority and the mean was 159.

	<b>No. of councils with unavailable staff</b>	<b>% of councils with unavailable staff</b>	<b>Total no. of staff unavailable</b>	<b>Median no. unavailable</b>	<b>Mean no. unavailable</b>
County	13	100	4,642	291	357
District	61	94	1,648	16	25
London borough	12	92	1,729	123	133
Metropolitan borough	17	94	6,835	337	380
Unitary	27	96	5,309	143	190
Wales	7	100	2,699	322	386
<b>All councils</b>	<b>137</b>	<b>95</b>	<b>22,862</b>	<b>58</b>	<b>159</b>
English single tier	56	95	13,873	176	235

Base: all respondents (144 councils – 13 counties, 65 districts, 13 London boroughs, 18 metropolitan boroughs, 28 English unitaries, seven Welsh unitaries, 59 English single tier)

## Reason staff were unavailable for work

The 146 councils that reported they had one or more members of staff unavailable for work in the week ending 14 January 2022 were subsequently asked to indicate the reason for them being unavailable, and 135 (99 per cent) were able to provide the reason.

In the week ending 14 January, two-thirds (66 per cent) of staff were unavailable because of 'Non-COVID sickness' (four per cent of all staff) and 25 per cent were unavailable due to 'Confirmed/suspected COVID' (one per cent of all staff). Reasons for 'Confirmed/suspected COVID' included being in an at-risk group, because the staff member believed they were symptomatic or because the staff member shared a household with someone who was symptomatic.



**Table 5: For those staff currently unavailable for work, what is/are the reason/s?**

	Non- COVID sickness	Confirmed/ Suspected COVID	Self- isolation (Track and trace)	Self- isolation (Other)	Caring for dependents/ at risk relative/ someone who is sick	Other reason
	% staff	% staff	% staff	% staff	% staff	% staff
County	65	21	1	12	0	0
District	63	31	3	4	0	0
London borough	67	27	1	5	0	0
Metropolitan district	62	26	0	9	0	3
English unitary	68	26	1	5	0	1
Welsh unitary	74	21	1	4	1	0
<b>All councils</b>	<b>66</b>	<b>25</b>	<b>1</b>	<b>8</b>	<b>0</b>	<b>1</b>
English single tier	65	26	0	7	0	2

Base: respondents with unavailable staff (135 councils – 13 counties, 61 districts, 11 London boroughs, 17 metropolitan boroughs, 27 English unitaries, six Welsh unitaries, 55 English single tier)

## Long COVID

Councils were asked how many of their staff had, in the previous week, been off work with symptoms that may be classified as 'long COVID', and 95 councils were able to answer this. In total 1,914 staff had been off work with long COVID. This is 0.8 per cent of all staff from councils responding to this question. The median number of staff off work with long COVID per council was one and the mean was 20.

**Table 6: How many staff have been off work with symptoms that may be classified as 'long COVID' (as at 14 January 2022)?**

	No. of councils with staff absent due to long COVID	% of councils with staff absent due to long COVID	Total no. of staff absent due to long COVID	Median no. absent	Mean no. absent
County	6	75	621	4	78
District	16	32	33	0	1
London borough	6	100	216	11	36
Metropolitan district	10	83	785	24	65
English unitary	11	73	84	2	6
Welsh unitary	4	100	175	44	44
<b>All councils</b>	<b>53</b>	<b>63</b>	<b>1914</b>	<b>1</b>	<b>20</b>
English single tier	27	82	1085	6	33

Base: all respondents (95 councils – eight counties, 50 districts, six London boroughs, 12 metropolitan boroughs, 15 English unitaries, four Welsh unitaries, 33 English single tier)

The majority of staff (93 per cent) who had been off work with long COVID had been absent for less than six months.

**Table 7: No. of staff off work with 'long COVID'**

	Staff off for less than six months	Staff off for at least six months but less than 12 months	Staff off for 12 months or more
	% staff	% staff	% staff
County	99.2	0.2	0.6
District	78.8	18.2	3.0
London borough	95.8	3.2	0.9
Metropolitan district	89.8	7.3	2.9
English unitary	77.4	15.5	7.1
Welsh unitary	93.1	1.7	5.1
<b>All councils</b>	<b>93.1</b>	<b>4.5</b>	<b>2.4</b>
English single tier	90.0	7.1	2.9

Base: all respondents (95 councils – eight counties, 50 districts, six London boroughs, 12 metropolitan boroughs, 15 English unitaries, four Welsh unitaries, 33 English single tier)

The small number of councils who had staff off with long COVID symptoms for six months or more were asked if they were being paid. Nearly nine out of 10 (88 per cent) paid these staff in line with the normal sick pay scheme.

<b>Table 8: No. of staff off work with 'long COVID'</b>			
	<b>They are paid in line with the normal sick pay scheme</b>	<b>They are paid by means of another discretionary payment</b>	<b>Don't know</b>
	<b>% councils</b>	<b>% councils</b>	<b>% councils</b>
County	100	0	0
District	100	0	0
London borough	75	25	0
Metropolitan district	88	13	0
English unitary	100	0	0
Welsh unitary	33	33	33
<b>All councils</b>	<b>88</b>	<b>9</b>	<b>3</b>
English single tier	90	10	0

Base: respondents with staff off work with long COVID for at least six months (32 councils – three counties, six districts, four London boroughs, eight metropolitan boroughs, eight English unitaries, three Welsh unitaries, 20 English single tier)

## Service disruption

When asked whether individual services had enough staff to run them normally or not, the worst affected areas were adult social care (directly employed), with 74 per cent of councils reporting some level of disruption, schools with 70 per cent reporting some level of disruption, children's services with 58 per cent reporting some disruption and public health with 52 per cent reporting disruption.

When asked to assess the council overall, in terms of whether they had enough staff to run services normally or not, 53 per cent of councils reported they were not operating normally.

**Table 9: Please select the status of the services to the show if there are enough staff to run the service normally or not.**

	Base	Operating normally	Operating with minor disruption	Operating with moderate disruption	Operating with severe disruption
	No. councils	% councils	% councils	% councils	% councils
Adult social care (directly employed)	76	26	30	34	9
Bereavement services	102	71	23	7	0
Children's services	77	42	29	27	3
Environment health	128	67	20	12	2
Highways and gritting	71	61	31	8	0
Household waste (doorstep collection)	113	55	30	13	2
Housing and homelessness services	129	73	17	8	2
Planning	140	69	23	7	1
Public health	75	48	28	19	5
Revenue and benefits	127	73	19	7	1
Schools	63	30	30	38	2
Trading standards	72	60	28	11	1
Overall council	76	47	39	14	0

Base: all respondents which run the relevant service (base varies by service).

Councils were asked what contingencies/mitigations they had used in case of high rates of absences due to COVID-19. The most common mitigation was hiring

temporary or casual staff, which was being used in 50 per cent of councils. Four out of 10 councils (40 per cent) were also using staff overtime.

**Table 10: During the pandemic, what workforce contingencies/mitigations, if any, have been used already, are currently being used, or are planned in case of high rates of absence due to COVID-19**

	Base	Used previously, but not currently	Used currently	Planned if needed	Don't know
	No. councils	% councils	% councils	% councils	% councils
Reducing services	137	40	9	22	29
Staff overtime	141	16	40	26	18
Redeployment (both formal and informal)	144	44	26	17	13
Hiring temporary/casual staff	141	9	50	23	18
Borrowing staff from partner organisations	127	14	4	29	53

Base: all respondents (base varies by contingency).

Councils were asked what, if anything, they were currently considering for staffing within this financial year (2021/2022). A total of 146 (97 per cent) answered the question, of which 51 per cent said they were making no substantive changes and 42 per cent said they were increasing apprenticeships. Fifteen per cent were considering 'reducing staff numbers overall'. See Table 11.

**Table 11: Thinking about staffing, is your council currently considering doing any of the following within this financial year?**

	County	District	London borough	Metropolitan borough	Unitary	Welsh unitary	All councils	English single tier
	% councils	% councils	% councils	% councils	% councils	% councils	% councils	% councils
Making no substantive changes to staffing numbers	50	69	8	44	25	86	<b>51</b>	28
Recruiting more staff overall	21	4	8	11	18	14	<b>10</b>	14
Reducing staff numbers overall	7	7	42	28	21	0	<b>15</b>	28
Recruitment freeze	0	6	25	17	11	0	<b>9</b>	16
Recruiting more staff in specialist roles	79	9	25	56	32	29	<b>28</b>	38
Increasing use of contractors or agencies	21	4	8	0	7	0	<b>6</b>	5
Reducing use of contractors or agencies	21	7	42	67	32	14	<b>24</b>	45
Increasing apprenticeships	57	22	50	83	57	29	<b>42</b>	64
Decreasing apprenticeships	0	0	0	0	0	0	<b>0</b>	0

Base: all respondents (146 councils – 14 counties, 67 districts, 12 London boroughs, 18 metropolitan boroughs, 28 English unitaries, seven Welsh unitaries, 58 English single tier)

## Workforce capacity

Councils were asked to consider, over the coming six months, to what extent the capacity of their council to continue to deliver services was a concern, either overall or within specific teams. Councils were asked to consider not only the impact of COVID-19 and workforce absences but also the ability to recruit and retain staff with the required levels of skills and experience. Three-fifths (60 per cent) said this was a moderate or large concern.

**Table 12: How big a concern or not is the capacity of your council to continue delivering services, either overall or within specific teams?**

	<b>A large concern</b>	<b>A moderate concern</b>	<b>A small concern</b>	<b>No concern at all</b>	<b>Don't know</b>
	<b>% councils</b>	<b>% councils</b>	<b>% councils</b>	<b>% councils</b>	<b>% councils</b>
County	43	36	14	0	7
District	13	41	25	4	17
London borough	8	17	17	17	42
Metropolitan borough	33	39	22	0	6
Unitary	10	55	21	0	14
Wales	29	57	14	0	0
<b>All councils</b>	<b>18</b>	<b>42</b>	<b>21</b>	<b>3</b>	<b>15</b>
English single tier	17	42	20	3	17

Base: all respondents (149 councils – 14 counties, 69 districts, 12 London boroughs, 18 metropolitan boroughs, 29 English unitaries, seven Welsh unitaries, 59 English single tier)

Asked about the risk that workforce capacity may negatively affect their council's ability to deliver services, 40 per cent of respondents said this was a moderate risk and 11 per cent said this was a high risk.

**Table 13: And how high or low is the risk that workforce capacity may negatively affect your council's ability to deliver services, either generally or specific services? Workforce capacity presents...**

	<b>a high risk</b>	<b>a moderate risk</b>	<b>a low risk</b>	<b>no risk at all</b>	<b>don't know</b>
	<b>% councils</b>	<b>% councils</b>	<b>% councils</b>	<b>% councils</b>	<b>% councils</b>
County	14	57	21	0	7
District	9	33	35	3	20
London borough	0	8	42	8	42
Metropolitan borough	17	56	22	0	6
Unitary	10	48	28	0	14
Wales	29	43	29	0	0
<b>All councils</b>	<b>11</b>	<b>40</b>	<b>31</b>	<b>2</b>	<b>17</b>
English single tier	10	42	29	2	17

Base: all respondents (149 councils – 14 counties, 69 districts, 12 London boroughs, 18 metropolitan boroughs, 29 English unitaries, seven Welsh unitaries, 59 English single tier)



Councils were asked to select up to five areas where they felt the lack of workforce capacity presented the greatest risk. The service area seen most often as at the greatest risk was adult social care (directly employed), seen as one of the greatest risks by 73 per cent, followed by children's services at 69 per cent.

**Table 14: To which service areas, if any, does a lack of workforce capacity present the greatest risk?**

	County	District	London borough	Metropolitan borough	Unitary	Welsh unitary	All councils	English single tier
	% councils	% councils	% councils	% councils	% councils	% councils	% councils	% councils
Adult social care (directly employed)	92	-	80	88	88	100	<b>73</b>	87
Bereavement services (cemeteries and crematoria)	-	10	40	0	4	0	<b>6</b>	7
Children's services	85	-	80	75	92	86	<b>69</b>	85
Environmental health	-	49	0	6	12	29	<b>23</b>	9
Highways and gritting	23	-	0	19	8	0	<b>10</b>	11
Household waste (doorstep collection)	-	53	0	19	20	43	<b>28</b>	17
Housing and homelessness services	-	27	0	0	12	0	<b>13</b>	7
Planning	8	61	0	19	32	14	<b>29</b>	24
Public health	31	-	20	25	16	0	<b>16</b>	20
Revenue and benefits	-	16	0	0	8	0	<b>7</b>	4
Schools	23	-	20	19	16	43	<b>17</b>	17
Trading standards	23	-	0	6	0	14	<b>6</b>	2

Base: all respondents (150 councils – 14 counties, 69 districts, 13 London boroughs, 18 metropolitan boroughs, 29 English unitaries, seven Welsh unitaries, 60 English single tier)

## Heavy goods vehicle drivers

Councils were asked in some detail about the number and availability of heavy goods vehicle (HGV) drivers in their councils.

Nearly two-thirds of councils (65 per cent) said they used HGV drivers to deliver services, whether directly employed or through outsourced contracts. The remainder of the survey questions reported in this section were only displayed to the 98 councils who reported that they used HGV drivers.

**Table 15: Does your council use HGV drivers to deliver any services, either employed directly or through out-sourced contracts?**

	Yes	No	Don't know
	% councils	% councils	% councils
County	50	21	29
District	58	29	13
London borough	46	0	54
Metropolitan borough	89	6	6
Unitary	76	10	14
Wales	100	0	0
<b>All councils</b>	<b>65</b>	<b>18</b>	<b>17</b>
English single tier	73	7	20

Base: all respondents (150 councils – 14 counties, 69 districts, 13 London boroughs, 18 metropolitan boroughs, 29 English unitaries, seven Welsh unitaries, 60 English single tier)

There were in total 2,302 HGV drivers **directly employed** by councils who responded to this question. The median number of directly employed HGV drivers per council was 24 and the mean was 30.

**Table 16: How many directly employed HGV driver posts does your council have?**

	No. of HGV drivers	Median no. HGV	Mean no. HGV
County	81	0	16
District	709	20	20
London borough	102	0	17
Metropolitan borough	424	49	47
Unitary	672	37	40
Wales	315	66	63
<b>All councils</b>	<b>2,302</b>	<b>24</b>	<b>30</b>
English single tier	1,197	38	37

Base: respondents who used HGV drivers (77 councils – four counties, 35 districts, six London boroughs, nine metropolitan boroughs, 17 English unitaries, five Welsh unitaries, 32 English single tier)

Nearly three-quarters (74 per cent) of directly employed HGV drivers provided waste services, 13 per cent provided gritting and related services and 13 per cent provided other services. Examples of other services provided by HGV drivers included street cleansing, neighbourhood services, highway services and parks services. Some councils stated that they had HGV drivers working across more than one service.

Please note that county councils do not provide household waste collection and so the numbers of HGV drivers employed in waste services is expected to be low or zero. Similarly, district councils do not provide gritting services.

**Table 17: How many directly employed HGV driver posts does your council have?**

	HGV drivers (directly employed) - waste services	HGV drivers (directly employed) - gritting and related services	HGV drivers (directly employed) - other
	% HGV drivers	% HGV drivers	% HGV drivers
County	0	98	2
District	94	3	3
London borough	76	0	24
Metropolitan borough	70	18	12
Unitary	66	4	30
Wales	67	30	3
<b>All councils</b>	<b>74</b>	<b>13</b>	<b>13</b>
English single tier	68	9	23

Base: respondents who used HGV drivers (77 councils – four counties, 35 districts, six London boroughs, nine metropolitan boroughs, 17 English unitaries, five Welsh unitaries, 32 English single tier)

There were in total 596 **outsourced** HGV drivers delivering services for councils who answered this set of questions. The median number of outsourced HGV drivers per council was zero (since the majority said there were no outsourced drivers) and the mean was eight.

**Table 18: How many outsourced HGV driver posts does your council have?**

	No. of HGV drivers	Median no. HGV	Mean no. HGV
County	366	70	92
District	90	0	3
London borough	100	28	20
Metropolitan borough	7	0	1
Unitary	21	0	2
Wales	12	2	2
<b>All councils</b>	<b>596</b>	<b>0</b>	<b>8</b>
English single tier	128	0	5

Base: respondents who used HGV drivers (71 councils – four counties, 35 districts, five London boroughs, eight metropolitan boroughs, 13 English unitaries, six Welsh unitaries, 26 English single tier)

Just over three-fifths (61 per cent) of outsourced HGV drivers provided gritting and related services. The remainder provided waste services (35 per cent) and other services (three per cent).

**Table 19: How many outsourced HGV driver posts does your council have?**

	HGV drivers (directly employed) - waste services	HGV drivers (directly employed) - gritting and related services	HGV drivers (directly employed) - other
	% HGV drivers	% HGV drivers	% HGV drivers
County	5	95	0
District	100	0	0
London borough	66	14	20
Metropolitan borough	100	0	0
Unitary	95	5	0
Wales	83	17	0
<b>All councils</b>	<b>35</b>	<b>61</b>	<b>3</b>
English single tier	73	12	16

Base: respondents who used HGV drivers (71 councils – four counties, 35 districts, five London boroughs, eight metropolitan boroughs, 13 English unitaries, six Welsh unitaries, 26 English single tier)

Councils were asked about difficulties they may be having with the availability of HGV drivers (whether directly employed or outsourced). Nearly half of all councils (49 per cent) said they had vacant posts, and just over a third (34 per cent) said they were struggling to get agency staff to fill vacant HGV posts.

**Table 20: Is your council currently having any difficulties with the availability of HGV drivers (either directly employed or outsourced) or not?**

	We have vacant HGV posts			We are struggling to get agency staff to fill vacant HGV posts		
	Yes %	No %	Don't know %	Yes %	No %	Don't know %
County	43	43	14	14	57	29
District	55	33	13	39	39	22
London borough	33	50	17	33	50	17
Metropolitan borough	47	47	7	29	57	14
Unitary	52	33	14	32	45	23
Wales	29	57	14	50	17	33
<b>All councils</b>	<b>49</b>	<b>39</b>	<b>13</b>	<b>34</b>	<b>44</b>	<b>22</b>
English single tier	48	40	12	31	50	19

Base: respondents who used HGV drivers (91 councils – seven counties, 36 districts, six London boroughs, 14 metropolitan boroughs, 22 English unitaries, six Welsh unitaries, 42 English single tier)

Councils were asked whether they paid market supplements to HGV drivers in waste services and gritting and related services. Just under a fifth (18 per cent) said they paid market supplements for HGV drivers in waste services, while only four per cent paid market supplements for drivers in gritting and related services.

**Table 21: Does your authority pay market supplements for any of the following HGV posts?**

	Waste services			Gritting and related services		
	Yes %	No %	Don't know %	Yes %	No %	Don't know %
County	14	0	86	0	86	14
District	26	59	15	0	28	72
London borough	50	33	17	33	33	33
Metropolitan borough	0	80	20	0	80	20
Unitary	14	64	23	9	59	32
Wales	0	100	0	0	86	14
<b>All councils</b>	<b>18</b>	<b>60</b>	<b>22</b>	<b>4</b>	<b>53</b>	<b>43</b>
English single tier	14	65	21	9	63	28

Base: respondents who used HGV drivers (96 councils – seven counties, 39 districts, six London boroughs, 15 metropolitan boroughs, 22 English unitaries, six Welsh unitaries, 43 English single tier)

When asked what disruption they were experiencing because of HGV driver difficulties, 47 per cent of councils said waste services were operating normally and 44 per cent were not operating normally. In terms of gritting and related services, 71 per cent were operating normally.

**Table 22: What disruption, if any, are you currently experiencing to the following services, specifically due to HGV driver difficulties?**

	Waste services	Gritting and related	Other
	% councils	% councils	% councils
Operating normally	47	71	55
Minor disruption	30	7	5
Moderate disruption	13	4	5
Severe disruption	1	2	0
Don't know	9	16	35
Bases	87	56	20

Base: respondents who used HGV drivers (bases displayed in table above)

Councils were asked what contingency arrangements they were using to minimise disruption to **waste** services caused by a lack of HGV drivers. The most common mitigation planned was to use a pool of ex-HGV drivers, which 47 per cent said was planned if needed. Also common was reducing services, which 35 per cent had planned if needed, and a further 22 per cent had used. Nearly a quarter of councils (23 per cent) had used overtime to mitigate disruption.

**Table 23: Which, if any, contingency arrangements have you used or do you have planned to minimise the disruption to services caused by a lack of HGV drivers for waste?**

	Base	Used	Planned if needed	Neither used nor planned	Don't know
	No. councils	% councils	% councils	% councils	% councils
Training staff internally	87	14	13	25	48
A pool of ex-HGV drivers	81	9	47	37	7
Reducing services	77	22	35	26	17
Overtime	88	23	3	22	52
Agency staff	90	13	4	20	62
Other	36	6	3	69	22

Base: respondents who used HGV drivers (bases vary by contingency).

Councils were asked what contingency arrangements they were using to minimise disruption to **gritting** services caused by a lack of HGV drivers. The most common mitigation stated was overtime, which had been used by just over a third (36 per cent), followed by training staff internally (31 per cent) and using agency staff (26 per cent).

**Table 24: Which, if any, contingency arrangements have you used or do you have planned to minimise the disruption to services caused by a lack of HGV drivers for gritting?**

	Base	Used	Planned if needed	Neither used nor planned	Don't know
	No. councils	% councils	% councils	% councils	% councils
Training staff internally	65	31	11	14	45
A pool of ex-HGV drivers	60	3	5	42	50
Reducing services	61	2	15	36	48
Overtime	69	36	14	10	39
Agency staff	68	26	18	15	41
Other	31	16	6	6	71

Base: respondents who used HGV drivers (bases vary by contingency).

The majority of councils (61 per cent) anticipated the availability of drivers would remain about the same in the coming month, however nearly a fifth (20 per cent) were uncertain, saying they don't know.

**Table 25: In your opinion, do you anticipate the availability of HGV drivers to your authority will improve, worsen or remain the same in the coming month?**

	Improve significantly	Improve slightly	Remain about the same	Worsen slightly	Worsen significantly	Don't know
County	0	17	50	17	0	17
District	0	10	58	13	0	20
London borough	0	50	17	17	0	17
Metropolitan borough	7	0	73	7	0	13
Unitary	0	0	64	5	0	32
Wales	0	0	100	0	0	0
<b>All councils</b>	<b>1</b>	<b>8</b>	<b>61</b>	<b>9</b>	<b>0</b>	<b>20</b>
English single tier	2	7	60	7	0	23

Base: respondents who used HGV drivers (96 councils – six counties, 40 districts, six London boroughs, 15 metropolitan boroughs, 22 English unitaries, seven Welsh unitaries, 43 English single tier)

Councils were asked which, if any, of a list of actions by central government would alleviate HGV driver shortages for their council. Forty-one per cent of councils felt allowing renewal of the certificate of professional competence (CPC) at no extra cost to drivers would help alleviate HGV driver shortages, while 12 per cent felt temporarily allowing HGV drivers to drive without a CPC would help. Examples of other actions suggested by councils were:

- training incentives
- increase testing capacity for drivers
- lifting some Brexit restrictions
- pay-related actions.

**Table 26: Finally, which, if any, of the following actions by central government do you think would help alleviate HGV driver shortages for your authority?**

	Temporarily allow HGV drivers to drive without a Driver Certificate of Professional Competence (CPC)	Allow renewal of CPC at no cost to HGV drivers	Other	No shortages currently
	% councils	% councils	% councils	% councils
County	0	20	40	60
District	10	45	13	39
London borough	20	20	0	60
Metropolitan borough	15	38	15	38
Unitary	13	44	0	56
Wales	17	50	17	33
<b>All councils</b>	<b>12</b>	<b>41</b>	<b>12</b>	<b>45</b>
English single tier	15	38	6	50

Base: respondents who used HGV drivers (93 councils – six counties, 38 districts, six London boroughs, 14 metropolitan boroughs, 22 English unitaries, seven Welsh unitaries, 42 English single



## Annex A: Questionnaire

# COVID - 19 Workforce Collection

Q2 How many staff did you have on 14 January 2022?

*Please enter a whole number without a comma or decimal place. Please include all staff including temporary, casual, full-time and fixed term.*

	Number of staff (headcount)
Headcount of staff on 14 January 2022 (including temporary/casual staff)	

Q3 How many staff, if any, are currently (as at 14 January 2022) unavailable for work?

*Please enter the headcount. If none, please enter zero. If you do not know please leave blank. **For staff unavailable for work please only include staff who are off sick (non-COVID and COVID), or unavailable due to self-isolation. Please do not include staff who are on annual leave, maternity/paternity leave and other non-sickness or COVID-19-related leave.***

	Number of staff (headcount)
Number of staff unavailable for work	

*Display This Question:*  
*If How many staff, if any, are currently (as at 14 January 2022) unavailable for work? Please enter the headcount. If none, please enter zero. If you do not know please leave blank. For staff una... Text Response Is Greater Than 0*

Q4 For those staff currently unavailable for work, what is the **primary reason**?

Please provide the number of staff unavailable broken down by reason for week ending 14 January 2022.

If none please enter "0". If you do not know please leave blank.

\*Self-isolating (other) can be due to any of the following:      Being in an at risk group Believe they are symptomatic

Share a household with someone who is symptomatic. **For staff unavailable for work please only include staff who are off sick (non-COVID and COVID), or unavailable due to self-isolation.**

Please do not include staff who are on annual leave, maternity/paternity leave and other non-sickness or COVID-19-related leave.

	Number of staff (Headcount)
Total staff unavailable	
Non-COVID sicknesses	
Confirmed / Suspected COVID	
Self- isolation (contacted by track and trace)	
Self-isolation (other - see above)	
Caring for dependants/at-risk relative/someone who is sick	

Other (please enter below)

Q4.2 How many staff have been off work with symptoms that may be classified as 'long COVID' (as at 14 January 2022)?

(See <https://www.nhs.uk/conditions/coronavirus-covid-19/long-term-effects-of-coronavirus-long-covid/>)

*If you don't know please write DK*

- Number of staff off for less than 6 months (headcount)  
\_\_\_\_\_
- Number of staff off work for between 6 months but less than 12 months (headcount) \_\_\_\_\_
- Number of staff off work for 12 months or more (headcount)  
\_\_\_\_\_

*Display This Question:*

*If If How many staff have been off work with symptoms that may be classified as 'long COVID'? (See htt... Text Response Is Greater Than or Equal to 1*

*Or Or How many staff have been off work with symptoms that may be classified as 'long COVID'? (See htt... Text Response Is Greater Than or Equal to 1*

Q4.3 For those absent with symptoms of long COVID for six months or more, how are they being paid?

- They are paid in line with the normal sick pay scheme
- They are paid by means of another discretionary payment
- Don't know

Q5 Please select the status of the services below to show if there are enough of the right staff to run the service normally or not (at the current level of demand).

*This is to allow us to understand whether staff capacity (including redeployed staff) is enough to run the service. It will give us a feel of the pressure points for some of the highest profile service areas.*

	Operating normally	Minor disruption	Moderate disruption	Severe disruption	Don't know	Not applicable
Adult social care (directly employed)	•	•	•	•	•	•
Bereavement services (cemeteries and crematoria)	•	•	•	•	•	•
Children's services	•	•	•	•	•	•
Environmental health	•	•	•	•	•	•
Household waste (doorstep collection)	•	•	•	•	•	•
Housing and homelessness services	•	•	•	•	•	•
Planning	•	•	•	•	•	•
Public health	•	•	•	•	•	•
Revenue and benefits	•	•	•	•	•	•
Schools	•	•	•	•	•	•

Trading standards	•	•	•	•	•	•
Highways and gritting	•	•	•	•	•	•

Q6 In summary, how would you assess the council overall, in terms of whether there are enough staff overall to run services normally or not?

- Operating normally
- Minor disruption
- Moderate disruption
- Severe disruption
- Don't know



Q7 During the pandemic, what workforce contingencies/mitigations, if any, have been used already, are currently being used, or are planned in case of high rates of absence due to COVID-19?

	Used previously, but not currently	Used currently	Planned if needed	Don't know
Reducing services (stopping/reducing non-statutory services)	•	•	•	•
Staff overtime	•	•	•	•
Redeployment (both formal and informal)	•	•	•	•
Hiring temporary/casual staff	•	•	•	•
Borrowing staff from partner organisations	•	•	•	•
Other (please specify)	•	•	•	•

Q8 Thinking about staffing, is your council currently considering doing any of the following this financial year?

*Please tick all that apply*

- Making no substantive changes to staffing numbers
- Recruiting more staff overall
- Reducing staff numbers overall
- Recruitment freeze
- Recruiting more staff in specialist roles
- Increasing use of contractors or agencies
- Reducing use of contractors or agencies
- Increasing apprenticeships
- Decreasing apprenticeships
- Don't know

### **Workforce capacity**

The following questions ask about workforce capacity. In answering them, please consider not only the **impact of COVID-19 and workforce absences**, but also **the ability to recruit and retain staff** with the required levels of skills and experience.

Q9 Thinking longer term about your council's workforce in the coming six months, how big a concern or not is the capacity of your council to continue delivering services, either overall or within specific teams?

*Please consider not only the impact of COVID-19 and workforce absences, but also the ability to recruit and retain staff with the required levels of skills and experience.*

Workforce capacity is...

- a large concern
- a moderate concern
- a small concern
- no concern at all
- don't know

Q10 And how high or low is the risk that workforce capacity may negatively affect your council's ability to deliver services, either generally or specific services?

Workforce capacity presents...

- a high risk
- a moderate risk
- a low risk
- no risk at all
- don't know

Q11 To which service areas, if any, does a lack of workforce capacity present the greatest risk?

*Please select up to five service areas.*

- Adult social care (directly employed)
- Bereavement services (cemeteries and crematoria)
- Children's services
- Environmental health
- Household waste (doorstep collection)
- Housing and homelessness services
- Planning
- Public health
- Revenue and benefits
- Schools
- Trading standards
- Highways and gritting

Q12 Do you have any other comments or views about the issue of workforce capacity, either short- or long-term, which you would like to share with us?

*Optional. Please write in.*

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HGV  
**Heavy goods vehicle drivers**

This section asks in some detail about the number and availability of heavy goods vehicle (HGV) drivers in your council.

Q13 Does your council use HGV drivers to deliver any services, either employed directly or through out-sourced contracts?

- Yes
- No
- Don't know

*Skip To: End of Block If Q13 != Yes*

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Q14 How many directly employed HGV driver posts does your council have?

Please write in using full-time equivalent (FTE). If none, please enter a zero. If don't know, please enter 'DK'.

- Waste service \_\_\_\_\_
- Gritting and related services \_\_\_\_\_
- Other \_\_\_\_\_

Display This Question:

If If How many directly employed HGV driver posts does your council have? Please write in using full-ti...  
Text Response Is Greater Than 0

Q15 For which 'other' services do you have directly employed HGV drivers?

Please write in

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Q16 How many outsourced HGV driver posts does your council have?

Please write in using full-time equivalent (FTE). If none, please enter a zero. If don't know, please enter 'DK'.

- Waste service \_\_\_\_\_
- Gritting and related services \_\_\_\_\_
- Other \_\_\_\_\_

Display This Question:

If How many outsourced HGV driver posts does your council have? Please write in using full-time equi...  
Text Response Is Greater Than 0

Q17 For which 'other' services do you have outsourced HGV drivers?

Please write in

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Q18 Is your council currently having any difficulties with the availability of HGV drivers (either directly employed or outsourced) or not?

	Yes	No	Don't know
We have vacant HGV posts	•	•	•
We are struggling to get agency staff to fill vacant HGV posts	•	•	•

Q19 Does your authority pay market supplements for any of the following HGV posts?

	Yes	No	Don't know/not applicable
Waste	•	•	•
Gritting and related services	•	•	•
Other (please specify)	•	•	•

Q21 What disruption, if any, are you currently experiencing to the following services, specifically due to HGV driver difficulties?

	Operating normally	Minor disruption	Moderate disruption	Severe disruption	Don't know	Not applicable
Waste	•	•	•	•	•	•
Gritting and related services	•	•	•	•	•	•
Other (please specify)	•	•	•	•	•	•

Q22 Which, if any, contingency arrangements have you used or do you have planned in order to minimise the disruption to services caused by a lack of HGV drivers for waste?

	Used	Planned if needed	Neither used nor planned	Don't know
Training staff internally	•	•	•	•
A pool of ex-HGV drivers	•	•	•	•
Reducing services	•	•	•	•
Overtime	•	•	•	•
Agency staff	•	•	•	•
Other (please specify)	•	•	•	•



Q23 Which, if any, contingency arrangements have you used or do you have planned in order to minimise the disruption to services caused by a lack of HGV drivers for **gritting**?

	Used	Planned if needed	Neither used nor planned	Don't know
Training staff internally	•	•	•	•
A pool of ex-HGV drivers	•	•	•	•
Reducing services	•	•	•	•
Overtime	•	•	•	•
Agency staff	•	•	•	•
Other (please specify)	•	•	•	•

Q24 In your opinion, do you anticipate the availability of HGV drivers to your authority will improve, worsen or remain the same in the coming month?

- Improve significantly
- Improve slightly
- Remain about the same
- Worsen slightly
- Worsen significantly
- Don't know

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*Display This Question:*

*If Q24 != Don't know*

Q25 Why do you say that?

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Q26 Has your council experienced any delays or blockages caused by national/central processes for HGV drivers or not?

	Yes	No	Don't know
Delays in drivers receiving test certificates	•	•	•
Delays in medical clearances for drivers	•	•	•
Other	•	•	•

Q28 Finally, which, if any, of the following actions by central government do you think would help alleviate HGV driver shortages for your authority?

- Temporarily allow HGV drivers to drive without a Driver Certificate of Professional Competence (CPC)
- Allow renewal of CPC at no cost to HGV drivers
- Other \_\_\_\_\_
- No shortages currently

QDEM Please enter the details of the person nominated to provide this data for your authority or amend the details we hold below if necessary.

- Name \_\_\_\_\_
- Authority \_\_\_\_\_
- Job title \_\_\_\_\_
- Email address \_\_\_\_\_

Q2ND Please provide details of a secondary contact who we can email any notifications and reports which they might find useful.

- Name \_\_\_\_\_
- Job title \_\_\_\_\_
- Email Address \_\_\_\_\_

#### QOutro

Once you press the 'Submit' button below, you will have completed the survey.

Many thanks for taking the time to complete this survey. You are in control of any personal data that you have provided to us in your response. You can contact us at all times to have the information changed or deleted. You can find our full privacy policy here: [click here to see our privacy policy](#)



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