





Local government mechanisms to improve the health and wellbeing of tenants in private rented housing: a realist evaluation in the South West

Dr Rachael McClatchey

Office of Health Improvement and Disparities (South West) & University of the West of England

With many thanks to the research team:

Lucy Davies, Office of Health Improvement and Disparities (South West)

Claire Ferraro, Public Health Specialty Training Programme

Ellis Turner, University of West of England

Jennifer Harris, Tenancy Deposit Scheme



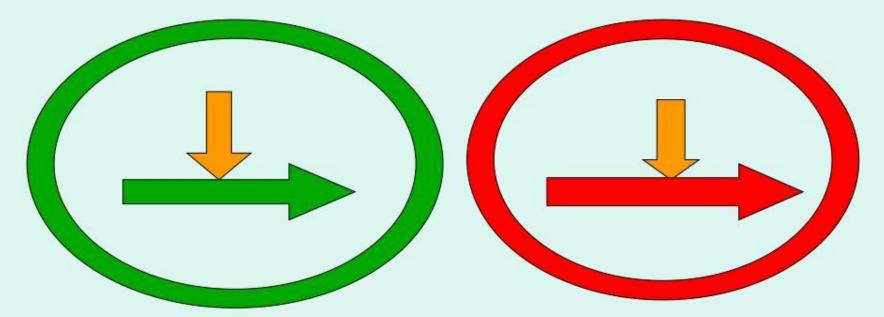


Image source: Liverpool Echo

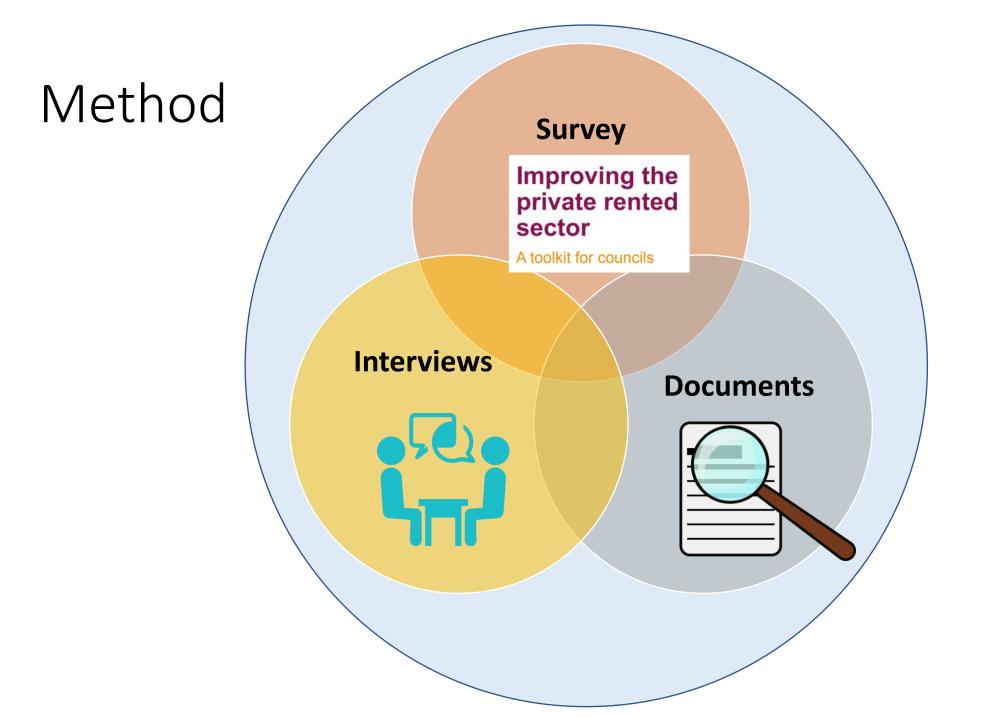
Realist Evaluation: Mechanisms, Contexts and Outcomes

Don't ask 'what works?'

Rather, investigate: 'what works for whom in what circumstances?'



The same programme mechanism will have different outcomes in different contexts



Results

30 LTLAs in South West

Survey

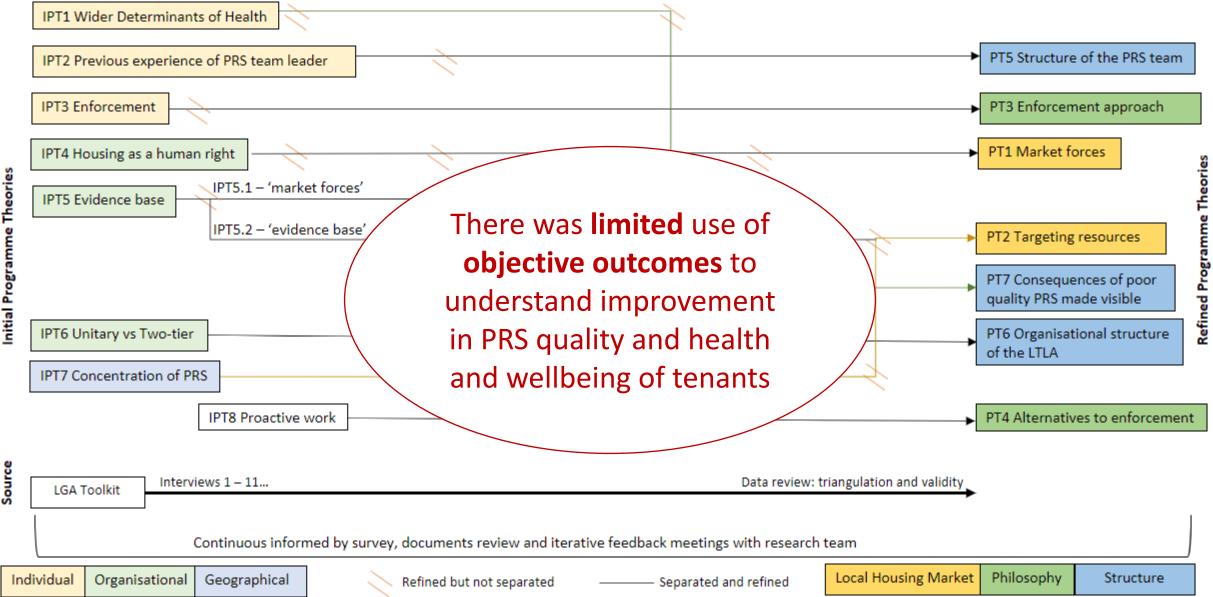
- 26 total responses to survey
- 18 unique LTLAs in survey (after duplicates removed)
- 10/18 with complete responses

Interviews

- 10 LTLA areas
- 11 separate interviews

Documents

- 20 LTLA documents included
- 76 documents
- 3 documents are shared between >1 LTLA area



CONTEXTS

- local demands on housing supply (e.g. refugee resettlement, high student populations)
- location, type and density of PRS housing
- data use and sharing arrangements
- team leaders individualised approaches
- structure, size, funding, contracts and political support within Local Government
- local **understanding** of;
 - market forces influencing landlords
 - links between poor quality PRS housing and health inequalities
 - links between poor quality PRS housing and wider societal issues (homelessness, zero carbon commitments, crime, waste management, antisocial behaviour, illicit drug markets)

MECHANISMS

- type of enforcement (hard/soft and proactive/ reactive)
- use of **non-enforcement** approaches
- ability to target resources
- investment in home adaptations
- clear information about links between housing and health on council resources
- strategic vision
- multi-agency **partnerships**

Local Housing Market

CONTEXT

Concentrated PRS e.g. inner city, deprived, student

Dispersed PRS

e.g. rural

MECHANISM

- Proactive enforcement (e.g. reach threshold to introduce selective or additional licensing) and non-enforcement activities
- Ability to target resources

• May be more reliant on complaint-led enforcement activities

• More challenging to target resources

Structure

CONTEXT

Two-tier authority

Single-tier authority especially if geographical footprint matches external partners'

MECHANISM • Ease of partnership working

Complex partnership
working

No clear association between mechanisms used and;

- Structure and location of PRS team within Local Government
- PRS staff being able to articulate an accurate understanding of wider determinants of health

Philosophy

CONTEXT

- Political support
- PRS team leader previous experience

• Limited resources

- Vulnerable 'silent' tenants understood
 - PRS properties where enforcement is more difficult to apply e.g. Air BnB's, guardianship schemes

MECHANISM

'Hard' Enforcement Improvements in the worst quality PRS

Alternatives to enforcement

Improving education and engagement, sharing good practice, supporting tenant groups, introducing landlord forums, accreditation schemes or star-rating systems, and establishing referral pathways between partners

Recommendations

- Mechanisms that bring about a positive outcome in managing PRS housing are unlikely to be universal; they depend on the context which differs across place and over time
- This highlights the need for strategies to be tailored considering the local context
- Increase ability to demonstrate **outcomes** in the PRS
- Increase support for LAs to use low-level geographical data to target resources and find PRS properties and areas of concern
- Understand the interplay between **climate and health** agendas, such as health outcomes associated with energy efficiency interventions
- Impact of Renters (Reform) Bill

Thank you

Please get in touch with any questions rachael.mcclatchey@dhsc.gov.uk